

ORIGIN/ACTION

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FROM : AmEmbassy TOKYO

DATE: August 3, 1962

SUBJECT: JOINT WEEKA 31

REF :

COPY NO.

SERIES A

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2. Diet
3. Laotian PriMin Stops in Tokyo
4. Japan-Korea
5. Signs of Sino-Soviet Conflict, World Anti-A and H-Bomb Conference
6. GSDF General Officer Re-shuffle
7. Training Squadron En Route From New Zealand and Australia

POLITICAL

1. Security Consultative Committee Meeting

Second meeting of Security Consultative Committee provided for in exchange notes accompanying US-Japan Security Treaty took place on August 1 (first meeting was in September 1960). Highlight of meeting was agreement that Committee should in future meet at least twice each year.

Summary of meeting: GOJ presented paper on Communist China, Ambassador gave estimate of Soviet foreign policy, Admiral Felt reported on military situation in Far East and Southeast Asia, and Defense Agency Director General SHIGA read paper on state of Japan's defense posture. Ambassador, in commenting on Shiga's paper, assured him of US desire to

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give continued military assistance to GOJ and emphasized need to strengthen Japan's defenses in this cooperative effort. In general discussion, Foreign Minister Ohira requested closer liaison and coordination between two countries, including greater and closer exchange of information between Defense Agency and U.S. Forces, Japan. Ambassador commented that situations requiring consultation under Security Treaty were definitely limited and had so far not arisen. He noted that as matter of courtesy and as rule of thumb U.S. would inform GOJ in advance of any movements significant enough to become subject of public announcement. Ambassador agreed to GOJ suggestion that both sides study concrete methods to improve exchanges of information. (SECRET)

Comment: Meeting took place in cordial and friendly atmosphere. Japanese were particularly pleased with Ambassador's suggestion that Committee should meet at least twice each year. Press accounts of meeting were generally low-keyed and factual. (OFFICIAL USE ONLY)

2. Diet (WEEKA 30, Item 1)

Pending formal decisions by steering committees both houses after Diet convenes August 4, Government and opposition parties have informally agreed on 30-day session ending September 2. LDP intends to have opening ceremony August 7, provided Upper House can complete its organization by that time, with policy speech by PriMin IKEDA to follow (administrative speeches by other ministers not scheduled this session). Whether this schedule can be met, however, remains in doubt, since Socialists (JSP) continue to demand Vice Speakerships both houses and proportionate share committee chairmanships, while LDP thus far has shown no signs of yielding on its position majority party has right monopolize these posts. Government to introduce only 23 bills, 15 of them held over from last session, with priority to legislation implementing GARIOA agreement.

In parallel with negotiations with opposition, LDP has had more than usual difficulty in reconciling factional demands for leadership Party's Upper House delegation. With resignation Upper House President Tsuruhei MATSUNO, who long ruled chamber with strong hand, generally conceded in Party that Yuzo SHIGEMUNE, former majority leader, would move up to take his place. However, this precipitated fight over Shigemune's successor, and led to formation three new LDP groupings in Upper House: Seishinkai (Kishi and Sato factions), Mizuhokai, described as partymen's group (Ono, Kono, and Fujiyama factions), and Konwakai (Ikeda, Miki, and Ishii factions). Kamejiro HAYASHIYA of Seishinkai with support Konwakai defeated Mizuhokai opponent 70-53 after Konwakai suggestion for troika system rejected. Dissatisfied with outcome, Mizuhokai has threatened run own candidate to oppose Shigemune as President. (OFFICIAL USE ONLY)

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Comment: LDP squabble over Upper House posts reflects factional discontent with outcome Cabinet reshuffle and also taken by some observers as expression dissatisfaction with Shigemune's inept handling of important legislation in closing days regular Diet session (WEEK 19, Item 1). While there is tendency overdraw factional alignments in Upper House, where most LDP members have shallow political roots, bickering of past week serves notice Ikeda will not be able to take cooperation of his Party's Upper House delegation for granted. (OFFICIAL USE ONLY)

3. Laotian PriMin Stops in Tokyo

Prince SOUVANNA PHOUMA stopped briefly in Tokyo en route to Vientiane from Washington and met with PriMin Ikeda, FonMin Ohira and other GOJ Cabinet ministers. GOJ leaders congratulated Souvanna on restoration of peace in Laos, informed him Japan would extend \$1,180,000 aid for construction of water purification system in Vientiane and said Japan hoped provide as much additional economic assistance as possible. Souvanna told Ikeda Laos would need foreign assistance for at least five years in order build infrastructure necessary for economic growth and expressed hope to return to Japan later after Laotian Government had worked out comprehensive outline of foreign aid needs. At subsequent press conference Souvanna stated all foreign troops would be out of Laos by October, United States now fully supports neutrality of Laos, and Laotian policy is to have diplomatic relations with all nations who desire exchange ambassadors "but each case must be studied carefully". (UNCLASSIFIED)

Comment: GOJ strongly favors concept of neutral Laos and extended Souvanna every courtesy during his unofficial stop-over to impress on him that Japan is anxious see Geneva agreement succeed and will do what it can to help a neutral Laos. (OFFICIAL USE ONLY)

4. Japan-Korea

At July 26 meeting with Chief GOJ negotiator SUGI, ROK Ambassador PAE accepted GOJ approach under which "preliminary talks" at Sugi-Pae level would resume following GOJ basic policy decision expected by mid-August. Preparatory technical negotiations on substantive issues foreseen sometime September (possible in Seoul), followed by high level political talks and second round technical negotiations. Sugi stressed GOJ hope over-all agreement could be reached by January at latest.

At press conference July 27, FonMin OHIRA referred in general terms to above timetable and emphasized importance GOJ attaches these negotiations as last chance reach agreement with PAK administration.

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Noting ROK ForMin CHOE's earlier criticism (WEEKA 30, Item 2), Ohira insisted his TV interview remarks completely misunderstood and stressed his desire ROK and GOJ approach talks with open mind in order restore diplomatic relations. In subsequent conversation with Ambassador, Ohira stressed sincerity Japanese desire reach settlement with ROK. (CONFIDENTIAL)

Comment: Both sides clearly aware of need move forward promptly if settlement to be reached before ROK enters stage transition to civilian government. Outstanding issues remain as complex as ever, and even if GOJ policy decision proves encouraging, it will not be easy complete agreement in time for submission to Diet early in new year. (CONFIDENTIAL)

5. Signs of Sino-Soviet Conflict at World Anti-A and H-Bomb Conference (WEEKA 30, Item 3)

At August 1 opening session in Tokyo of Preparatory Committee 8th World Conference Against A- and H-Bombs, ChiCom delegates objected to inclusion on agenda of report on Moscow disarmament congress, with result discussion this item postponed until August 3. Socialist (JSP) delegates present at meeting informed Embassy that ChiCom representatives insisted Conference should clearly label America as "enemy of peace", and reminded JSP of joint communique signed in Peiping in January in which JSP agreed "American imperialism is common enemy of Japan and Communist China". JSP received impression Communist China believes it has special voice in Tokyo Conference, whereas Moscow Congress was USSR affair, an impression reinforced by delay in arrival Soviet and East European Communist delegates until August 3. Press reported that during second day's discussion differences further exposed between those who believe anti-nuclear movement should be based on purely humanitarian motives and those, led by ChiCom delegation, who argued it must be closely related to "anti-colonialist, independence movements." (LIMITED OFFICIAL USE)

Comment: Although JSP and Sohyo appear to have succeeded in securing greater representation at Conference than last year, injection hard ChiCom line promises to thwart their efforts to avoid sharp controversy and may occasion second thoughts on their part as to advisability continued association with Communists in annual Conference. (LIMITED OFFICIAL USE)

MILITARY

Army

6. GSDF General Officer Re-shuffle

Ground Self Defense Force (GSDF) completed its semiannual reassignment of general officers on August 1, 1962. Transfers totaled 26 major and lieutenant generals which is over 25 per cent of the GSDF general officer strength. Most important reassignments are: Lt. Gen. Yoshio TANAKA from CG, 12th Div, to Chief,

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Secretariat, Joint Staff Council; Lt Gen Kiyoshi HASEBE from CG, 3d Div, to G-5 (Training) Ground Staff Office; Lt Gen Moriya WADA from CG, 2d Div, to CG, Western Army; and Lt Gen Kaizo YOSHIHASHI from CG, Western Army to Commandant, Staff School. (UNCLASSIFIED)


Comment: Relatively large number of transfers to some extent reflects GSDF reorganization program (WEEKA 3, Item 9), which will be completed this month. Of more interest is that this is first opportunity new GSDF Chief of Staff, Gen Kan OHMORI (WEEKA 10, Item 6) has had to organize his own team. Results have been excellent, and new senior GSDF command and staff structure could easily prove to be best in its history. (OFFICIAL USE ONLY)


Navy

7. Training Squadron En Route From New Zealand and Australia (WEEKA 23, Item 6)

JMSDF Training Squadron successfully completed first postwar visit of Japanese naval vessels to New Zealand and Australian ports, departing Wellington on July 31, and is now en route to Japan via Guam. While GOJ officials were worried about possibility of incident during visit to Australian ports, none developed. (OFFICIAL USE ONLY)

Comment: None.


David L. Osborn
First Secretary of Embassy


AL Seligmann:mjc
JSSutterlin
TPShoesmith
CABorg

POL:JGoodyear
ArmAtt:MajRHBeck
(Item 6)
NavAtt:LtColRBCrossman
(Item 7)

USIS:TGTsukahira
ArmAtt:LtColFSMcArthur
NavAtt:LtColRBCrossman
AirAtt:MajAFErwin

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FROM : AmEmbassy TOKYO

Action Assigned DATE August 10, 1962

SUBJECT : JOINT WEEKA 32

Action Taken

REF :

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1. Diet
2. World Anti-A and H-Bomb Conference
3. Leader of JSP Mission to Peiping Disavows Responsibility for Joint Communique
4. Constitution Research Council Report Delayed
5. Resumption of Soviet Tests
6. Visit of Industrial Mission to the Soviet Union

POLITICAL

1. Diet (WEEKA 31, Item 2; Eab A-191)

Diet convened on schedule August 4, but inter-party differences over organization both houses has held up substantive business. In Upper House Yuzo SHIGEMUNE (LDP) was elected President and Yotoku SHIGEMASA (LDP) Vice President on August 6, and after time-consuming bargaining, it was decided August 9 to allocate eleven standing committee chairmanships to LDP, five to JSP, two of five special committee chairmanships to LDP, and one special committee chairmanship each to Democratic Socialists, Number Two Club (independents) and Komeikai (Sok Gakkai). In Lower House, JSP has conceded all chairmanships to LDP in return for vague agreement that future allocations of Lower House posts will be based on principle of joint responsibility for Diet normal operation. JSP has declared this amounts to promise to give JSP Vice Speaker ship

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and some Chairmanships at next Diet session; LDP denies it has made any firm commitment, and argues concessions to JSP should be conditional on future JSP Diet behavior. Chairmen both houses are to be named August 10, after which Prime Minister Ikeda will deliver his policy speech, with interpellation on speech to follow in Lower House August 11 and Upper House August 13 (pending resolution problem of committee chairmanships, opening ceremony was held in presence Emperor August 8). (UNCLASSIFIED)

Comment: Argument over Diet posts has become traditional part of jockeying for position at opening Diet session, and even though one week of relatively short Diet session has been squandered, it is not expected adversely to affect relatively light Diet calendar. Vagueness of compromise in Lower House, however, will probably cause trouble at regular Diet session in December. (OFFICIAL USE ONLY)

2. World Anti-A and H-Bomb Conference (WEEKA 31, Item 5; Embtel 362)

Conflict noted ref WEEKA between JSP and Sohyo on one hand, and Communist delegates on other at 8th World Conference Against A- and H-Bombs reached climax with walkout by Socialist (JSP) and Sohyo delegates after Conference refused to consider resolution protesting latest Soviet tests. Running argument between JSP and ChiCom delegates about relation "American imperialism", "people's liberation movements", etc. to anti-nuclear movement channeled into demand that Conference adopt protest against Soviet tests, and when steering committee refused to agree, JSP and Sohyo withdrew their five representatives on Committee. At final plenary session August 6 Socialist Youth League representatives stormed stage to present urgent resolution for same purpose, necessitating five-hour recess, after which Chairman Kaoru YASUI in place of usual conference resolutions presented majority and minority reports. Former included mild statement that "Conference had repeatedly protested US tests and now USSR had renewed tests which was regrettable," while latter reasserted objections to injection of extraneous issues into anti-nuclear movement. At this point most non-Communist delegates walked out, later joining in statement blaming foreign delegates and JCP for Conference outcome, calling attention to Gensuikyo's principle of opposing any tests by any country, and declining to take responsibility for Conference. JSP representatives have informed Embassy attempt will be made to "reconstruct Gensuikyo," demand ouster of Yasui, and have separate Japanese and World Anti-Bomb Conferences next year.

In related development, USSR, ChiCom and other Communist delegates walked out of Hiroshima A-Bomb Commemoration Ceremony, when resolution presented condemning tests by both US and USSR. (LIMITED OFFICIAL USE)

Comment: JSP and Sohyo disappointed at outcome Tokyo Conference in view of concerted effort made to place their representatives in key Conference positions, and presumably learned further lesson re difficulties of seizing leadership of an organization as heavily infiltrated by Communists as World Conference. (OFFICIAL USE ONLY)

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3. Leader of JSP Mission to Peiping Disavows Responsibility for Joint Communique

Contents of letter made public August 3 from former Socialist (JSP) Chairman Mosaburo SUZUKI, head of JSP mission to Peiping in January 1962, to Chairman Jotaro KAWAKAMI, in which Suzuki disavowed responsibility for statement in mission's joint communique reaffirming "American imperialism is common enemy Japan and Communist China". Suzuki said he had had no intention of endorsing statement, but was forced to do so because of position taken in public meetings by Kanemitsu HOSOSAKO, member of mission from JSP's extreme left-wing Heiwa Doshikai faction, and failure of Shichiro HOZUMI from same faction (who acted as mission secretary) to keep statement out of record. Suzuki added he wished to apologize to Japanese people for misunderstandings which ensued. Rather than have letter debated at Central Executive Committee meeting, as Suzuki had requested, Chairman Kawakami returned it to him in effort quickly to close incident. However, letter has already occasioned much criticism within JSP, Heiwa Doshikai demanding further explanation from Suzuki, which he has refused to give. JSP delegates at World Anti-A and H-Bomb Conference (Item 2) reported ChiCom representatives, some of whom participated in January meeting Peiping, so incensed that they refused to speak to Socialists on morning after news stories appeared about letter. (LIMITED OFFICIAL USE)

Comment: Suzuki's motive in submitting letter after so long a delay not clear. He may have seen opportunity to increase mass appeal of Socialists by isolating openly pro-Communist elements in Party, or may have wished to refute criticism he has been drifting too far to left. Several observers report Suzuki has long smarted from adverse reaction to Peiping mission and wished to clear name without fully considering the political repercussions. Whatever his motivation, letter has driven wedge between Suzuki faction and Heiwa Doshikai, which may adversely affect prospects of Kozo SASAKI of Suzuki faction, who has relied on both groups in his rivalry against SecGen Saburo EDA (whose supporters criticized communique at time it was issued). Together with bitter feelings manifested at Anti-Bomb Conference, incident will also probably cause ChiComs to hesitate in relying on JSP as medium to promote closer relations with Japan. (LIMITED OFFICIAL USE)

4. Constitution Research Council Report Delayed

Chairman Kenzo TAKAYANAGI of Cabinet-designated Constitution Research Council stated August 8 that Council's recommendations on Constitutional revision, originally scheduled to be submitted by summer 1963, would be postponed until fall 1963 or sometime in 1964. Takayanagi cited delay in completion of deliberations by some of Council's subcommittees as reason for postponement. (UNCLASSIFIED)

Comment: Embassy has been reliably informed that Council will not make clear-cut recommendations on controversial Constitutional provisions (Article 9, status of Emperor, human rights, etc.), but will set forth various views of its

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members. Furthermore, PriMin IKEDA having gone on record that he will not press for revision unless he has backing of public opinion, presumably expressed in general election, Constitution is not major issue at moment (as shown by failure of leftist attempts to exploit it in Upper House election). In addition to reason given for deferring report, it is likely Government wished to avoid having it issued at time when there is little enthusiasm for pushing revision.
(OFFICIAL USE ONLY)

PSYCHOLOGICAL

5. Resumption of Soviet Tests

Timing of Soviet test resumption on anniversary of Hiroshima A-Bomb and in midst Gensuikyo and Kakkin-sponsored anti-nuclear conferences exacerbated strongly adverse Japanese reaction. Refusal of Japanese and foreign communists to accept Japan Socialist Party and Sohyo's demands for equal protest of Soviet tests aroused storm of controversy and dissension within anti-nuclear movement (see Item 2).

FonMin OHIRA made critical statement to press and later delivered to Soviet charge SUDZALEV protest in unusually strong terms deploring fact that GOJ protest of July 26 was ignored by Soviets and noting new test series on heels of Moscow Disarmament Congress raised doubts about peacefulness of Soviet intentions. JSP SecGen EDA said there was no excuse for Soviets recommencing testing. Democratic Socialist Party delegation protested at Soviet Embassy, as did representatives of several labor unions and other organizations, some of them also calling at US Embassy to maintain position of "impartiality".

Media have strongly attacked Soviet action as affront to Japanese opinion and threat to success of Geneva disarmament deliberations. While expressing fear that vicious cycle of testing will continue, most commentators hold out some hope that with end of present Soviet series in fall there may be breakthrough in East-West attitude making agreement on test-ban possible. (OFFICIAL USE ONLY)

Comment: Criticism of Soviet action built quickly to peak and has already shown signs of tapering off. It has not reached dimensions of shocked anger directed at Soviets breaking moratorium last fall but was roughly on par with reaction against US test resumption. However, fundamental difference in Japanese attitude toward US and Soviet tests is relatively greater faith in peaceful intentions of US. (LIMITED OFFICIAL USE)

ECONOMIC

6. Visit of Industrial Mission to the Soviet Union

Extensive press publicity accompanied departure August 8 of top level industrial

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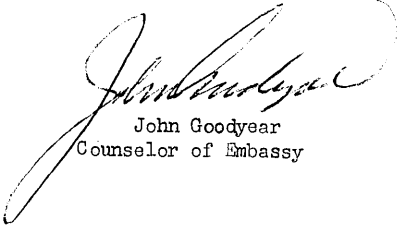
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mission on two-week tour of USSR. Schedule calls for plant visits mainly in western Siberia and two days of talks with top Soviet officials including Khrushchev and Mikoyan. Group is led by President Kawai of Komatsu Manufacturing Co., close associate of Ichiro Kono, who has recently published his views on desirability of promotion of trade with USSR. Major industries represented in mission, which is basically a selling group, include shipbuilding, textile, and machinery industries. Neither steel industry nor oil industry is represented, although this cannot be interpreted as lack of interest in trade with USSR on their part. Before mission's departure, Keidanren (Federation Economic Organizations) cautioned against making joint statements and commitments on long-term trade plans while in USSR. (OFFICIAL USE ONLY)

Comment: Mission is composed of experienced, conservative businessmen, all of whom have strong interest in pressing sales to USSR. Their trip signifies intent of Japanese big business to explore what Soviet trade (still only 2 per cent of Japan's total trade, but increased three-fold in last three years) may hold for them. Soviets will undoubtedly discuss trade package they plan to present in October negotiations on new long-term USSR-Japan Trade and Payments Agreement. Unfortunately, opportunities for supplying Japanese equipment for Siberian development have been played up in press to point where actual importance of this trade for Japan may, as in case of China trade, have been exaggerated. (OFFICIAL USE ONLY)

MILITARY

Negative



John Goodyear
Counselor of Embassy


ALSeligmann:mjc
RCCollins

PCL:JGoodyear

ECON:JSylvester
(Item 6)

USIS:RPHarris
ArmAtt:LtColFSMcArthur
NavAtt:LtColRBCrossman
AirAtt:MajAFerwin


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SUBJECT: JOINT WEEKA 33

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4. JSP-Communist Recriminations Continue Following Anti-A and
H-Bomb Conference
5. Sohyo President Makes Policy Statement
6. Reaction to VOSTOKS
7. GSDF Reorganization Completed
8. JMSDF Frigate Collides with Passenger Liner in Kobe
9. New MSDF Defense Attache Assigned to Washington

8/22/62

RFE

R.M. Herndon

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POLITICAL

1. Diet Continues in Low Key (WEEKA 32, Item 1)

Extraordinary Diet session got down to business August 16 with
 Prime Minister IKEDA's policy speech, rather platitudinous reaffirmation of
 existing policies. Among few statements of topical interest were expres-
 sion of hope for speedy action "by this Diet" on GARIOA implementing
 legislation, and Ikeda's relation of forthcoming European trip to
 issue of EEC and Japan's need to "find new markets by mutual understand-
 ing with all nations in spirit of reciprocity and cooperation." Subse-
 quent interpellation sessions have covered wide range of standard topics

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in somewhat desultory fashion. Asked about trade with Communist China, Ikeda said he earnestly desired promote trade, but saw no need for governmental trade agreement, especially at this time. He turned aside JSP proposal for joint resolution declaring Japan forever non-nuclear area with statement that it more important exert pressure for test-ban agreement, while new Defense Agency Director General SHIGA fended off query re former PriMin YOSHIDA's support for nuclear weapons (WEEKA 28, Item 2) for Japan by declaring he personally opposed to idea. FonMin OHIRA, answering interpellation on ROK talks, reiterated PriMin's views (Item 2) re need for early action to clear up present "abnormal" state of relations; at same time, he promised GOJ would not lose sight of fact that ROKG represents only southern Korea. (LIMITED OFFICIAL USE)

Comment: Highlight of deliberations on legislative calendar (which began August 14) expected to be consideration of GARIOA implementing legislation. Committee debate may strike some sparks, but not now thought likely generate serious problems. LDP and Opposition have reached understanding that implementing bill will be passed by Lower House August 23, following which it will go to Upper House. While Socialists may drag out deliberation in Upper House and compel LDP to seek brief extension of session (beyond thirty days originally contemplated), LDP confident of passage by September 10. Although serious LDP effort pass ILO package at this time still seems unlikely, new Labor Minister CHASHI told Embassy officer ILO Convention 87 ratification might yet be re-introduced at current session. (LIMITED OFFICIAL USE)

2. Japan-Korea

Coordination views within government and LDP on GOJ basic policy re ROK-Japan negotiations moved into final stage this week as preliminary talks (WEEKA 31, Item 2) were scheduled open Tokyo Aug. 21. In meeting Aug. 13 with FonOff Asian Bureau Director ISEKI, ROK Mission Counsellor CH'OE Yong Taik, recently back from consultations Seoul, reportedly expressed confidence of ROKG in "sincerity" GOJ, and both sides reiterated conviction that forthcoming negotiations are last chance for reaching settlement with present ROKG. PriMin IKEDA, in Diet policy speech (Item 1), pledged "sincero ondeavor for speedy normalization" through "reasonable and realistic solution of all pending issues..." (UNCLASSIFIED)

Comment: Although details basic policy not yet known, FonOff has indicated to Embassy that initial GOJ approach is likely be effort persuade ROKG forgo discussion claims in favor negotiations on size grant aid and loan package. FonOff anticipates stiff ROKG resistance this approach, however, and in order avoid early deadlock GOJ may be forced renew previous offer to pay at least certain "legally justifiable" claims. (CONFIDENTIAL)

3. Visit of Ryukyuan Chief Executive

Seisaku OTA, Chief Executive Ryukyuan Government, during visit Tokyo this week called on PriMin IKEDA, FonMin OHIRA, and other government leaders. Ota reportedly requested GOJ endeavor persuade US to expand rights self-government

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Okinawa and urged GOJ cooperation in implementation new US policy designed improve welfare people. Ota also sought LDP support for Okinawan LDP (OLDP) in coming November elections and requested PriMin provide recorded speeches and letters recommendation for use in OLDP campaign. (UNCLASSIFIED)

Comment: Ota's trip evidently keyed to preparations for coming election campaign. During call on Ambassador, August 16, Ota stressed importance for OLDP campaign of substantial progress in implementation new US policy for Okinawa, which opposition attacking as backward step. (CONFIDENTIAL)

4. JSP-Communist Recriminations Continue Following Anti-A and H-Bomb Conference (WEEKA 32, Item 2)

After 8th Anti-A and H-Bomb Conference, ChiCom delegates accused Socialists (JSP) and Sohyo of attempting to impose will on Conference without clarifying opposition to "American imperialism" as "enemy of peace". Same theme taken up in open letter to JSP SecGen EDA from Satomi HAKAMADA, Chairman of Communist (JCP) delegation, in which he insisted JSP proposal for protest against Soviet tests was supported by only small number of delegates and JSP had resorted to "fascist methods" in attempting to by-pass "regular" (i.e., Communist controlled) Conference procedures. Socialist version of proceedings, carried in August 19 edition of official JSP newspaper, takes JCP to task for siding with Chinese Communists and attempting excuse Soviet tests as "force for peace". Although majority within JSP supports positions taken by Party's delegates at Conference, members of extreme left-wing Heiwa Doshikai argued at August 14 Central Executive Committee that Party's stand had "dashed cold water on moves to restore Japanese-Chinese relations". (UNCLASSIFIED)

Comment: Hard Communist line at Conference may be intended to encourage JSP to take more cooperative attitude toward Chinese Communists, but debate is likely to have contrary effect of rendering more difficult continued exchanges between JSP and ChiComs, and in time might even lead to changes in JSP's China policy. (LIMITED OFFICIAL USE)

5. Sohyo President Makes Policy Statement

Sohyo President OTA in press interview at Aso August 9 attributed JSP success in Upper House elections to Sohyo's broad-based spring wage campaign. He stated that JCP performance at Gensuikyo conference and DSP advocacy of rearmament demonstrated impossibility of "united front", and expressed confidence that JSP-Sohyo, rather than JCP at one extreme or DSP-Zenro at other, have workers' support. To increase support for JSP policy of "peaceful revolution through parliamentary politics" and "various tactical measures included in structural reform theory", Ota hoped that Party would build broad base. He said that if JSP wants sound trade union leadership, it should not expect unions to engage in "excessive political action". (UNCLASSIFIED)

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Comment: Ota's statement indicated line mainstream can be expected to take at Sohyo convention August 24-28. Communist minority is certain to attack draft action policy and draft organizational policy for their moderation, but Sohyo mainstream is confident of pushing its less militant programs through convention. Ota and Secretary General IWAI are assured of reelection at convention. (OFFICIAL USE ONLY)

6. Reaction to VOSTOKS

Communications media during most of week dominated by news of Soviet space success, but treatment not unduly sensational and enthusiasm for achievement qualified by some healthy misgivings re Soviet ultimate intentions. Much comment, like Prime Minister IKEDA's congratulatory message, expressed hope Soviets will use prowess for peaceful, not destructive purposes, while more explicit warnings against possible Soviet exploitation of feat to bolster its political offensive sounded editorially in Asahi and Mainichi. Even sometimes-left-leaning Yomiuri had cartoon showing VOSTOKS trailing Russian consumer prices out of sight. Most pointed comment of all came from Tokyo University President Seiji KAYA, who said "I cannot bring myself to express congratulations when I recall Khrushchev's comment that USSR now has power to bomb any city in any part of world....or" while there is even slightest intention to use accomplishment for war purposes." (UNCLASSIFIED)

Comment: Compared with almost unreserved enthusiasm which has greeted similar US achievements, tone of comment reflects some tendency towards whole-some partisanship with free world, and maturing appreciation of political realities back of space race. Nevertheless, in box-score-minded Japan, mass impact of feat as impressive evidence of Soviet scientific capabilities has undoubtedly exerted inordinate effect on balance of scientific prestige. (LIMITED OFFICIAL USE)

MILITARY

Army

7. GSDF Reorganization Completed

On August 15 Ground Self Defense Force (GSDF) completed reorganization of its combat structure with activation of 4th, 6th, 8th, and 9th Infantry and 7th Mechanized Divisions. Tactical organization of the GSDF is now 5 armies (Northern, Northeastern, Eastern, Central and Western), four 9000-man infantry divisions (1st, 2d, 4th and 11th), eight 7000-man infantry divisions (3d, 5th, 6th, 8th, 9th, 10th, 12th and 13th), one 7000-man mechanized division (7th), and 1350-man 1st Airborne Brigade. (Figures represent authorized strength; actual strength of GSDF is approximately 85% of its authorized strength of 171,500 men.) Reorganization plan (designed essentially to decentralize tactical command, increase battle-field mobility, reduce reaction time and facilitate capability of division-level units to operate independently) was initiated in January 1960 with activation of five Army headquarters (WEEKA 2, 1960). In June 1961 plan was approved for creation of new 13-division organi-

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Tokyo

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zation and implementation was initiated in January 1962 (WEEKA 3, 1962). Original plan called for completion of 13-division structure in February 1963, but decision was reached in March 1962 to move date forward to August 1962. (UNCLASSIFIED)

Comment: Reorganization will further complicate a number of existing logistical support deficiencies and could initially reduce combat capability of GSDF. However, reorganization will undoubtedly assist in realization of four advantages described above and has further advantage of providing much broader regiment and division-level proving ground for senior commanders and staff officers. (OFFICIAL USE ONLY)

Navy

8. JMSDF Frigate Collides with Passenger Liner in Kobe

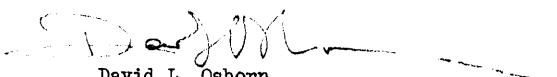
MSDF Frigate KEYAKI (PF-295) collided with Inland Sea passenger liner Maiko Maru in Kobe Harbor at 12:10 a.m., August 14. ⁰⁷1,048 passengers and crew of Maiko (which has accommodations for only 548), 11 were injured, one seriously. None of Keyaki's 141 personnel were hurt. Damage to both ships was relatively minor and they returned to Kobe under own power. Keyaki rammed Maiko on the starboard beam amidships. Keyaki is Flagship of the JMSDF Training Squadron. At present, however, RADM NAGAI, Training Squadron Commander, has his flag in Teruzuki enroute to Japan from Guam. (See WEEKA 31, Item 7) (UNCLASSIFIED)

Comment: This is first major collision of MSDF ship with commercial vessel. Incident will create some unfavorable publicity for SDF, but to date matter appears to have been well handled. (OFFICIAL USE ONLY)

9. New MSDF Defense Attache Assigned to Washington

Capt Kiyohide SEKI, MSDF, on August 15 received orders assigning him to Japanese Embassy, Washington. He departs Japan August 30 by air with family; stopping over one day in Honolulu and Los Angeles. (UNCLASSIFIED)

Comment: Capt Seki, gregarious, straightforward, and well disposed toward U.S., has good technical qualifications and good English.


David L. Osborn
First Secretary of Embassy

DLOsborn:mjc
ALSeligmann
TPShoesmith

POL:JGoodyear
LABATT:UAStraus
(Item 5)

NavAtt:LtColRBCrossman
AirAtt:MajRHBeck

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ORIGIN/ACTION

DEPARTMENT OF STATE

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744.00 (W)/8-2462

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PRIORITY

HANDLING INDICATOR

TO : DEPARTMENT OF STATE

1962 AUG 27 10 10 23

INFO : LONDON, COMUS/J, CINCPAC
CINCPACFLT, CINCUSARPAC, CINCPCAT

Department Pass: CNO, SA, COFSAF, SECDEF, JSC, CIA

FROM : AmEmbassy TOKYO

DATE: August 24, 1962

SUBJECT : JOINT WEEKA 34

REF :

action Assigned to RFE/LS
action taken noted
Contents 8/31/62
RFE
R.M. London
file

1. IISA Passes Lower House
2. Japan-Korea Negotiations
3. Top Level Industrial Group Finishes Tour of USSR
4. JMSDF Training Squadron Returns

POLITICAL1. IISA Passes Lower House

GARIOA implementing legislation, Industrial Investment Special Account (IISA) Revision Bill, focus of attention in current Diet session, passed Lower House August 23 by vote of 248-141 and was submitted to Upper House Finance Committee August 24 for further deliberation. Bill had been approved by Lower House Finance Committee August 22 after Japan Socialist Party (JSP) motion to have bill withdrawn was defeated. (UNCLASSIFIED)

Comment: IISA is proceeding through Diet smoothly on schedule, with Socialists offering pro forma opposition to record their objections, embarrass LDP, without really attempting to pull out all stops to block legislation. Upper House may pass IISA by September 1 or 2, but Bill still appears certain of enactment even if extension of session required. (LIMITED OFFICIAL USE)

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2. Japan-Korea Negotiations

At first session SUGI-PAE preliminary negotiations. August 21 (WEEK 33, Item 2), GOJ proposed discussion of financial settlement under headings of grants and long-term aid with no specific mention of claims component to be made in final agreement. Japanese side emphasized its view that this formula best way break deadlock on claims issue and reach agreement on total sum acceptable ROKG. ROK negotiator Pae stated this proposal unacceptable according his instructions but agreed convey to Seoul together with GOJ explanation. Pae commented, however, ROKG unlikely agree. Second meeting scheduled for August 24.

Member ROK Mission informed Embassy August 23 instructions received to reject GOJ proposal and make counter offer combined claims-grant package. (CONFIDENTIAL)

Comment: FonOff has indicated to Embassy that combined claims-grant formula a possibility, but since it would present greater legal and political difficulties for GOJ in obtaining Diet and public approval, total sum likely be lower than under August 21 proposal. GOJ did not reveal sum at first meeting, but press reports have featured \$300 million figure which probably close to GOJ starting offer under August 21 proposal. (CONFIDENTIAL)

ECONOMIC

3. Top Level Industrial Group Finishes Tour of USSR

Top level Japanese industrial mission to USSR finished its scheduled tour on August 22. Most noteworthy achievement was conclusion of \$96 million contract for sale of 12 tankers, 5 freighters and number of auxiliary vessels. Japanese firms also signed eight-year contract for purchase of lumber which reportedly is tied to sale of capital and consumer goods, including textile products, for use in Siberia. Other contract negotiations include sale of 100 tons of titanium, for which GOJ has received USG assent for a COCOM exception. Soviets apparently did not modify their insistence that Japanese pipe line and auxiliary equipment be bartered for further amounts of Soviet oil, a demand that is difficult for Japan to accept in view of current problem of squeezing Arabian Oil Co. crude into already largely committed domestic oil market.

Arrangements were made for exchange of another high level Japanese trading mission and comparable Soviet economic mission next year.

Comment: Soviets gave firm indication of their desire to expand trade, Trade Minister PATOLICHEV, for instance, declaring it would grow to \$1 billion a year. On Japanese part, firms are increasingly making active efforts to investigate Soviet market; many middle-level technical delegations are scheduled to travel to USSR in coming months.

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While conclusion by the mission of ship export contracts was widely heralded, there has been comment in a cautious vein also. Important Keidanren officials, and even an Asahi editorial, have pointed out inherent difficulties of dealing with Communist states which do not separate politics from economics. Heavy press coverage of mission, however, has undoubtedly contributed to strengthening impression among general public that Soviet Union is now one of Japan's most important foreign markets. (CONFIDENTIAL)

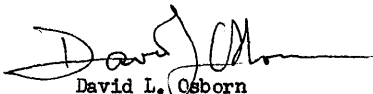
MILITARY

Navy

4. JMSDF Training Squadron Returns (WEEKA 31, Item 7)

JMSDF Training Squadron consisting of two Japanese-built destroyers and two ex-U.S. destroyers returned to Yokosuka on August 18 after voyage lasting approximately 70 days. Commanded by RADM Noboru NAGAI, Squadron visited Guam, Noumea, Australia, New Zealand, and Suva. Purpose of cruise was to provide at sea training for recent graduates of Officer Candidate School at Eta Jima. (UNCLASSIFIED)

No Comment.


David L. Osborn

First Secretary of Embassy

POL:JGoodyear

ECON:JSylvester
(Item 3)

NavAtt:CdrRKJones
(Item 4)

USIS:TGTsukahira
NavAtt:CdrRKJones
AirAtt:MajAFerwin
ArmAtt:MajRHBeck

Rec
RCCollins:mjc
TPShoesmith

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ORIGIN/ACTION

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DEPARTMENT OF STATE

AIRGRAM

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PRIORITY

HANDLING INDICATOR

TO : DEPARTMENT OF STATE 102 SEP 4 AM 9 32

INFO : LONDON, COMUS/J, CINCPAC
CINCPACFLT, CINCUSARPAC, CINCPACAF
ANALYSIS & DISTRIBUTION

Department Pass: CNO, SA, COMSAP, SECDEF, JSC, CIA

FROM : AmEmbassy TOKYO

DATE: August 31, 1962

SUBJECT: JOINT WEEKA 35

REF

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1. Japan-Korean Negotiations
2. JSP Soundings on ROK-Japan Issue
3. Sohyo Convention
4. Japanese Angry at Handling of Asian Games
5. Nuclear Test Ban
6. Space Symposium

POLITICAL

1. Japan-Korean Negotiations

In second (August 24) and third (August 29) sessions SUGI-PAE preliminary negotiations (WEEKA 34, Item 2), discussions shifted from formula proposals to crucial problem of total sum non-repayable Japanese financial settlement with ROK. GOJ offer of \$150 million in grants made at second session drew Korean counter proposal of \$600 million which Sugi rejected as completely unrealistic. At third session, following consultations in Seoul by Pae, Korean side indicated it willing lower its demand if GOJ would first make new higher offer. Sugi insisted \$150 million was maximum as non-repayable component under his present instructions, and Japanese negotiators indicated reluctance seek new instructions, which would require approval FonMin and PriMin, until Koreans first made realistic offer. Some possibility that this hurdle may be overcome through informal talks before next session scheduled for September 3. (CONFIDENTIAL)

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Comment: Although it is by no means certain Sugi-Pae talks will succeed in narrowing gap on non-repayable component sufficiently to open way for final agreement on financial settlement at political level, it is encouraging that both sides continue demonstrate desire succeed and are now concentrating on key issue of total size non-repayable sum. (CONFIDENTIAL)

2. JSP Soundings on ROK-Japan Issue

With resumption SUGI-PAE talks (Item 1), JSP continued skirmishing on ROK-Japan normalization issue with announcement August 23 it would launch national campaign demanding immediate suspension talks. JSP interpellators in Lower House FA Committee same day queried FonMin OHIRA on range specific issues including relation grant payment to ROK claims demand, extent ROKG sovereignty, and Rhee Line-Takeshima problems. These and other points elaborated upon by JSP Chairman KAWAKAMI in Lower House interpellation August 28, with Kawakami emphasizing theme that normalization relations with ROKG would interfere with unification Korea. JSP Central Committee (CC) August 30 approved political report SecGen EDA in which campaign for immediate suspension ROK-Japan talks described as party's current primary objective. CC also approved resolution to launch campaign within and without Diet, including national and local protest rallies. (UNCLASSIFIED)

Comment: JSP source has indicated to Embassy that party strategists not yet confident opposition to ROK-Japan settlement can be turned into effective attack on government unless linked to other issues such as anti-Security Treaty and anti-base campaigns or demand government adopt anti-nuclear weapons declaration. Ability of opposition to exploit ROK-Japan issue also will depend on terms of settlement as well as willingness of Sohyo to act forcefully on this issue, circumstances to which government giving close attention in its negotiations with ROKG. (CONFIDENTIAL)

3. Sohyo Convention

1962 Sohyo convention August 24-28 was marked by debate on nuclear test protests and political party support formula. Pro-JSP mainstream won decisively over pro-Communist factions. Convention voted overwhelmingly for resolution protesting both US and Soviet tests and calling for immediate and unconditional conclusion of test ban treaty (pro-Communists' resolution condemned only US testing). Action policy plank calling for support of JSP was adopted by 498 to 103 vote, with support of 36 out of 58 unions. Non-political planks of action policy, which was focused on economic issues, received unanimous endorsement. Following abject apology by Sohyo executives for incurring ¥418,000,000 debt by mismanaging weekly Shin Shukan (WEEKA 29, Item 5), convention unanimously endorsed committee report which held Sohyo as whole responsible for debt and provided for special Shin Shukan Committee to propose method for repayment of debt to be submitted to special Sohyo convention in November.

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Convention voted to accept "in principle" draft organizational policy, which more clearly than action policy marks Sohyo's shift in emphasis to economic struggles, but decided to withhold final action on draft until next year's regular convention.

President OTA and Secretary General IWAI were re-elected, and convention adopted rules change calling for two-year terms for all officers. All but one of six new bureau directors are mainstreamers. (OFFICIAL USE ONLY)

Comment: Convention votes demonstrated mainstream's continuing growth of power and diminishing influence of pro-Communists. Action policy and convention proceedings carried one step forward the more moderate stance adopted last year. On such issues as political party support, nuclear test bans, and bid for increasing exchanges with western trade unions, Sohyo showed healthy realism. Nevertheless, Sohyo leadership remains committed to same basically Marxist ideology as before, and current emphasis on economic struggles is clearly intended to gain mass support for eventual politically-oriented struggles. (OFFICIAL USE ONLY)

4. Japanese Angry at Handling of Asian Games

Decision of Japanese sports officials in Djakarta to participate unconditionally in athletic events despite Indonesian exclusion of Nationalist China and Israel has met with angry criticism in Tokyo from media and sports officials. GOJ has officially avoided taking stand on this touchy issue, and its attitude was best expressed by Construction Minister Ichiro KONO at cabinet meeting to effect Japan should take steps ensure 1964 Tokyo Olympics do not founder because of political squabbling. However, editorials all major papers scored decision participate as "unprincipled" and "foolhardy" on grounds it created false impression Japan endorses Indonesian political and religious discrimination, and, in flouting IAAF warning, may damage 1964 Olympics. These criticisms echoed in letters to editors of major dailies. Mildest criticism came from Sankei which deplored "mistake" of barring Taiwan, but said Japan's action may further friendly relations with Indonesia.

Tokyo Governor Ryotaro AZUMA told Diet on return from Djakarta that Asian Games Federation charter apparently violated but he didn't think Tokyo Olympics would be affected as IAAF would understand decision take part once circumstances explained; however, he said weightlifters should withdraw in view IWF ruling.

Kazushige HIRASAWA, prominent commentator and member Tokyo Olympic Organizing Committee, as expression indignation over Japanese teams participation in Asian Games, cancelled attendance at IAAF meeting in Belgrade September 12-17 at which he was scheduled deliver report on progress Japan's preparations for 1964 Olympics. (UNCLASSIFIED)

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Comment: Sharply adverse Japanese reaction stems from disillusionment at failure play leading role in asserting principle of separation sports and politics as well as fears for repercussions on Tokyo Olympics. Alleged concern over possible retaliation from Indonesia discounted and not seen as justifying Japan's failure take more forthright position. (LIMITED OFFICIAL USE)

PSYCHOLOGICAL

5. Nuclear Test Ban

Japanese media strongly supported US-British plans for test ban agreement, focusing on limited proposal that would not include underground tests as far-reaching but reasonable compromise, and sharply criticized Soviet's out-of-hand refusal. Talk of January 1 cut-off date for testing has met with lukewarm reaction, with Asahi and Mainichi editorials stressing that both sides must strive to come up with mutually acceptable proposals by deadline. (OFFICIAL USE ONLY)

Comment: Latest proposal further increases basis for support of US stand among media and general public, while undercutting to some extent attacks of hypercritical protest groups. (LIMITED OFFICIAL USE)


MILITARY


- Joint Army, Navy, Air Attaches


6. Space Symposium

Fourth International Symposium on Space Technology and Science sponsored by Japan Rocket Society held in Tokyo August 27-31. On second day, Soviet delegation, Professors Leonid SEDOV, G. G. CHERNYI, and S. A. STEPANOV, arrived without advance notice. Only other high-level foreign delegation that of US, headed by Dr. Hugh DRYDEN, Deputy Administrator of NASA. (UNCLASSIFIED)

Comment: On previous occasions Soviet Embassy has promised Soviet delegates would arrive, but this is first time that participants have shown up. (OFFICIAL USE ONLY)


David L. Osborn
First Secretary of Embassy


RCG Collins:mjc
TPShoesmith

POL:JF Goodyear
DL Osborn

LabAtt:UA Straus
(Item 3)

ArmAtt:LtColFSM Arthur
NavAtt:LtColRBC Crossman
AirAtt:MajAF Erwin